1. INTRODUCTION

Each year the Governments of Canada and the United States are required to submit reports to the Commission in accordance with the requirements of Articles III(1)(c)(iii) and X(2) of the International Convention for the High Seas Fisheries of the North Pacific Ocean. The Commission has instructed its Executive Director to review these reports each year and to advise the Commission on the adequacy of their form and nature.

The report from Canada was received by the Secretariat on September 7, 1962, and transmitted to the Governments of Japan and the United States on the same day. The report from the United States was received by the Secretariat on August 17 and was transmitted to the Governments of Canada and Japan on August 28, 1962.

2. CRITERIA FOR ASSESSMENT OF THE REPORTS

The reports submitted in relation to Article III(1)(c)(iii) of the Convention deal with "conservation measures" for the stocks of fish specified in the Annex to the Convention, i.e., for those stocks which another member country or countries are abstaining from fishing. The reports submitted in relation to Article X(2) of the Convention contain information from the Contracting Parties concerned with respect to "enforcement conditions" for conservation of the stocks of fish listed in the Annex to the Convention. In each instance it is the country or countries which continue to fish the stock which must submit the reports.

In 1958, the Executive Director made a careful study of the form and nature of the reports submitted in that year and prepared for the Commission a detailed analysis of his views on what the reports should
contain and a record of what they actually contained. From that report\(^1\),
the following criteria are taken to indicate the kinds of information on
"conservation measures" that should be presented in reports under the
requirements of Article III(1)(c)(iii):

1. Limitation of fishing effort
2. Quotas or catch limitations
3. Closed seasons
4. Closed areas
5. Gear restrictions
6. Size restrictions
7. Protective devices, including ladders, screens, etc.
8. Environmental improvement or maintenance, including
   pollution control, predator control, run-off stabiliza-
   tion, improved or increased spawning areas

In the same report (INPFC Doc. 203), the following criteria were
given for the kinds of information which should be submitted under the
requirements of Article X(2) of the Convention, which deals with "enforce-
ment conditions":

1. Enforcement staff
2. Equipment used for enforcement
3. Prosecutions
4. Convictions
5. Penalties.

The above paragraphs are a direct quotation from the comments
made by the Executive Director on the reports submitted in 1960 (INPFC
Doc. 389). The same criteria for reviewing the form and nature of the
reports are being used again this year.

During the 1961 Annual Meeting of the Commission the Executive
Director was instructed to discuss the nature of future submissions under
Articles III(1)(c)(iii) and X(2) with appropriate persons in each national
section, with a view to recommending procedures which would adequately
meet the requirements of these Convention articles and, at the same time,
minimize and simplify the work required annually to prepare these reports.
As a result of these discussions, it was possible to work out and obtain
agreement for certain modifications in the report submitted annually by
Canada. The modifications consisted essentially of elimination of
documents which remained unchanged from year to year and also in the
elimination of certain detailed information which is also presented in

\(^1\) "Comments on the Form and Nature of the Reports Submitted Under
   Articles III(1)(c)(iii) and X(2) of the North Pacific Convention (1958)",
   by Roy I. Jackson, Executive Director. INPFC Document 203.
summary form in published documents which are being submitted.

In the United States, the task of obtaining information on conservation measures and enforcement activities is more complex than in Canada. This is because conservation and enforcement of concern to INPFC is handled by four separate states and by two international organizations. In the case of the international organizations (those dealing with halibut and with Fraser River sockeye and pink salmon), enabling legislation stems from the Federal Government while detailed regulations are also interwoven with fisheries regulations of several states. In view of this complex situation, it has not been possible, as yet, to work out any significant changes or simplification in the reports submitted each year by the United States under Articles III(1)(c)(iii) and X(2) of the North Pacific Convention.

3. COMMENTS ON THE REPORT MADE BY CANADA IN 1962 UNDER ARTICLES III(1)(c)(iii) AND X(2) OF THE CONVENTION

The report submitted by Canada in 1962 in relation to the requirements of Articles III(1)(c)(iii) and X(2) of the Convention contains all of the material agreed to in correspondence conducted this year between representatives of the Canadian and Japanese National Sections and the Secretariat. In addition, Canada has added two useful documents, the Fisheries Act and the British Columbia Fishery Regulations, which could have been omitted under the new arrangements. A complete list of the material submitted by Canada in 1962 is attached to this report as Appendix 1. Although the annual report of the International Pacific Halibut Commission for 1961 had not been received at the time this commentary was prepared, the study has been based on the assumption that the report, when received, will contain the usual information on catch quotas and other regulations. In any event, from the INPFC point of view, adequate information on halibut conservation and enforcement measures is contained under Tab 4 of Part B of the Canadian submission—the Pacific Halibut Fishery Regulations.

After careful examination of the material submitted by Canada, the writer is of the opinion that the Canadian submission is entirely adequate in form and nature to provide the information required by Articles III(1)(c)(iii) and X(2) of the Convention. Inspection of Table 1 will indicate that information is present for every category suggested for inclusion in Part 1 of this report. The writer has no improvements to suggest on the form and nature of the Canadian report.

4. COMMENTS ON THE FORM AND NATURE OF THE REPORT SUBMITTED BY THE UNITED STATES IN 1962 UNDER ARTICLES III(1)(c)(iii) AND X(2) OF THE CONVENTION

The United States report again was presented and indexed in a manner which separated information pertaining to Article III(1)(c)(iii)
from information submitted in relation to Article X(2). Also, the United
States report was again divided to present information separately for the
six major jurisdictions or areas, plus information on federally-supported
salmon conservation measures on the Columbia River.

The United States reports under Articles III(1)(c)(iii) and X(2) of
the Convention have been scrutinized to determine if information is
provided under each of the various applicable categories of information
listed in Part 1 of these comments. Information has been found to be
present for every applicable category for each jurisdiction. Since
herring along the United States coast are no longer under abstention,
no specific information has been presented on conservation measures
or enforcement conditions with respect to herring. United States federal
regulations govern the halibut fishing activities of United States nationals.
The availability of information on halibut conservation and enforcement
activities by the United States is indexed in Table 1 under the heading
"IPHC".

The material submitted by the United States is again thoroughly
and clearly indexed. The index and table of contents of the United States
report are appended to this report as Appendix 2. The United States
report shows thorough preparation and satisfactory indexing and general
organization. The writer has no suggestions for improvements or
additions to the form and nature of the present report.

-4-
TABLE 1

Analysis of the kinds of information in the reports submitted by the United States and Canada in 1952 under the provisions of Articles III(1)(c)(iii) and X(2) of the North Pacific Convention. The table shows by an "X" that information has been supplied for the category, species and jurisdiction mentioned. "NA" means that the category is not applicable for the species and/or jurisdiction mentioned. The word "NO", if used, means that, in the opinion of the Executive Director, information should have been supplied, but was lacking. In the headings, HA is halibut, HE is herring, S is salmon.

<table>
<thead>
<tr>
<th>JURISDICTION</th>
<th>ALASKA</th>
<th>IPHC</th>
<th>IPSFC</th>
<th>COL.</th>
<th>OREGON</th>
<th>CALIF.</th>
<th>WASH.</th>
<th>CANADA(B.C.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>SPECIES</td>
<td>S</td>
<td>HA</td>
<td>S</td>
<td>S</td>
<td>S</td>
<td>S</td>
<td>S</td>
<td>S</td>
</tr>
<tr>
<td>Article III(1)(c)(iii)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Conservation Measures)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Limitation of effort</td>
<td>X</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>Catch quotas</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Closed seasons</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Closed areas</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Gear restrictions</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Size restrictions</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Protective devices</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
</tr>
<tr>
<td>Environment improvements</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
</tr>
<tr>
<td>Artificial propagation</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
</tr>
<tr>
<td>Article X(2)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Enforcement Activities)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Staff</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Equipment</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Prosecutions</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Convictions</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Penalties</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>NA</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
</tbody>
</table>

1 This is the Columbia River Basin, for which information on protective devices and artificial propagation of salmon was supplied separately. Enforcement of fisheries regulations in the Columbia River comes under the jurisdiction of the States of Washington and Oregon.
INDEX

Material submitted to the International North Pacific Fisheries Commission by Canada pursuant to Articles III 1 (c) (iii) and X 2 of the International Convention for the High Seas Fisheries of the North Pacific Ocean for 1961.

(A) Material submitted pursuant to Article III 1 (c) (iii)

REPORTS

<table>
<thead>
<tr>
<th>Tab 1</th>
<th>Department of Fisheries, Thirty-first Annual Report 1960 (pages 20 to 25 and Appendix 1, page XIII)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tab 2</td>
<td>Regulation and Investigation of the Pacific Halibut Fishery in 1961</td>
</tr>
<tr>
<td>Tab 3</td>
<td>International Pacific Salmon Fisheries Commission - Annual Report 1961</td>
</tr>
<tr>
<td>Tab 4</td>
<td>Fisheries Research Board of Canada - Annual Report of the Biological Station, Nanaimo, B.C. for 1961-62</td>
</tr>
</tbody>
</table>

(B) Material submitted pursuant to Article III 1 (c) (iii)

ACTS AND REGULATIONS

<table>
<thead>
<tr>
<th>Tab 1</th>
<th>Fisheries Act (Consolidation)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tab 2</td>
<td>British Columbia Fishery Regulations</td>
</tr>
<tr>
<td>Tab 3</td>
<td>Fraser River Sockeye and Pink Salmon Fishery Regulations 1961</td>
</tr>
<tr>
<td>Tab 4</td>
<td>Pacific Halibut Fishery Regulations</td>
</tr>
<tr>
<td>Tab 5</td>
<td>Special salmon fishing closures, extensions weekly close times, etc., 1961</td>
</tr>
</tbody>
</table>

(C) Fisheries Statistics of British Columbia, 1961

(D) British Columbia Catch Statistics 1961

*NOTE: This document is in process of printing and will be made available as soon as possible*

Department of Fisheries
Ottawa, Ontario
August 31, 1962
**INDEX**

Material submitted to the International North Pacific Fisheries Commission by the United States of America pursuant to Articles III (1) (c) (iii) and X (2) of the Convention, 1962

<table>
<thead>
<tr>
<th>Region and Activity</th>
<th>Conservation Measures</th>
<th>Enforcement, Arrests and Penalties</th>
</tr>
</thead>
<tbody>
<tr>
<td>Convention Waters off Alaska - activities of the United States Fish and Wildlife Service and the State of Alaska</td>
<td>TAB A</td>
<td>TAB B</td>
</tr>
<tr>
<td>Convention Waters off Alaska, Canada and the continental United States - activities of the International Pacific Halibut Commission</td>
<td>TAB C</td>
<td>TABS B and D</td>
</tr>
<tr>
<td>Convention Waters off Canada and the United States - activities of the International Pacific Salmon Fisheries Commission</td>
<td>TAB E</td>
<td>TABS D and M</td>
</tr>
<tr>
<td>The Columbia River Basin</td>
<td>TABS G and L</td>
<td></td>
</tr>
<tr>
<td>The State of Oregon</td>
<td>TAB H</td>
<td>TAB I</td>
</tr>
<tr>
<td>The State of California</td>
<td>TAB J</td>
<td>TAB K</td>
</tr>
<tr>
<td>The State of Washington</td>
<td>TAB L</td>
<td>TAB M</td>
</tr>
</tbody>
</table>
APPENDIX 2 (cont.)

LIST OF DOCUMENTS
ENCLOSED UNDER TABS A THROUGH M

TAB A:
(a) Regulations of the Alaska Board of Fish and Game for Commercial Fishing in Alaska, 1962, with the latest amendments effective May 30, 1962 .......................................................... (3 copies) (Printed booklets)
(b) Statement on Environmental Improvement in Alaska, 1961 ..................................... (3 copies) (Typewritten)
(c) Fish Culture Activities in the State of Alaska, 1961 ................................................ (3 copies) (Typewritten)

TAB B:
(a) State Enforcement Facilities and Activities in Connection with the Alaska Fishery Regulations for 1961, including Convictions and Penalties for Infractions .................................................. (3 copies) (Typewritten)
(b) Federal Enforcement Activities - Alaska - 1961 (3 copies) (Typewritten)

TAB C:
(a) Pacific Halibut Fishery Regulations, 1962 (International Pacific Halibut Commission) ... (3 copies) (Printed booklets)
*(b) Regulation and Investigation of the Pacific Halibut Fishery in 1961 ....................

TAB D:
Enforcement of Halibut Regulations and Federal Salmon Regulations in Areas Outside Alaska, 1961 .......................................................... (3 copies) (Typewritten)

TAB E:
(a) Annual Report for 1961, International Pacific Salmon Fisheries Commission ............ (3 copies) (Printed booklets)
(b) Regulations of the International Pacific Salmon Fisheries Commission, 1962 ............ (3 copies) (Typewritten)

TAB F:
No entry; information incorporated with that submitted for TAB D ...............
TAB G:
Fishery Development Activities in the Columbia River Basin, 1961 (3 copies) (Typewritten)

TAB H:
(a) Oregon Commercial Fisheries Code, 1961-1962 (A compilation of the laws of the State of Oregon relating to the protection and propagation of food and shell fish) (Printed booklets) (3 copies)
(b) Orders of the Fish Commission, State of Oregon, 1961 (3 copies) (Reproduced)
(c) Fish Culture Activities in the State of Oregon, Fiscal Year 1961 (3 copies) (Typewritten)
(d) Projects for Fish Protection, Fish Passage and Environmental Improvements in Oregon, 1961 (3 copies) (Typewritten)

TAB I:
Enforcement of Commercial Fish Laws and Regulations in Oregon, 1961 (3 copies) (Typewritten)

TAB J:
(a) State of California Fish and Game Code, 42nd Edition, 1961 (Printed booklets) (3 copies)
(b) Projects for Fish Protection, Fish Passage, and Environmental Improvement in California, 1961 (3 copies) (Typewritten)
(c) Silver and King Salmon Planted in California, 1961 (3 copies) (Typewritten)

TAB K:
Enforcement of Commercial Fish Laws and Regulations in California, 1961 (3 copies) (Typewritten)

TAB L:
(a)(1) Summary of Orders of the Director, Washington, 1961 (3 copies) (Typewritten)
(a)(2) Text of Amendments, including 1961, to General Order No. 256 promulgated in 1950 (3 copies) (Reproduced)
(b) List of Projects for Fish Protection, Fish Passage and Environmental Improvements, Washington, 1961 (3 copies) (Typewritten)
(c) Total Plants of Salmon by District and Species, Washington, 1961 ............... (3 copies) (Typewritten)

**TAB M:**

Summary of Enforcement Actions and Facilities, Washington, 1961 ....................... (3 copies) (Typewritten)

* Will be submitted when received in the U.S. Fish and Wildlife Service.